

## Message Text

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PAGE 01 STATE 194988  
ORIGIN SS-25

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DRAFTED BY AF/S:DKEOGH: S/P-MASPIEGEL:DJW  
APPROVED BY AFWCHARROP  
IO - GHELMAN  
AF - WBEDMONDSON  
P - GEORGE MOOSE  
S/S-O:JTHYDEN

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FM SECSTATE WASHDC  
TO AMEMBASSY LONDON NIACT IMMEDIATE  
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY LUSAKA  
AMEMBASSY PRETORIA  
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 194988

EXDIS, FOR MOOSE AND PETTERSON AT 7:00 A.M.

E.O. 11652: XGDS-1

TAGS: PDEV, RH, UK, US

SUBJECT: DRAFT STATEMENT ON LAW AND ORDER IN THE TRANSITION  
PERIOD

REF: LONDON 13682

1. THE FOLLOWING ARE THE WORKING LEVEL COMMENTS ON  
DOCUMENTS YOU HAVE WORKED OUT WITH THE BRITISH. YOU  
SHOULD INFORM FCO THAT WHILE THESE COMMENTS MAY BE TAKEN  
AS GUIDANCE FOR ORAL PRESENTATION TO NYERERE, THEY DO  
NOT CONSTITUTE FINAL US APPROVAL OR CONCURRENCE IN  
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DOCUMENT.

2. WE DO NOT BELIEVE THE DOCUMENT AS CURRENTLY DRAFTED  
(AS BASIS FOR US/UK PRESENTATION) WILL SATISFY NYERERE,  
ESPECIALLY CONCERNING HIS DEMAND FOR CLARIFICATION  
REGARDING THE DISPOSITION OF THE RHODESIAN ARMY, THE  
STATUS OF THE LIBERATION FORCES, AND THE PEACE-KEEPING

ROLE OF THE UN FORCE.

3. IN ADDITION, WE HAVE SOME DIFFICULTY WITH THE DOCUMENTS  
TREATMENT OF THESE ISSUES:

-- IT IS NOT CLEAR THAT THE UN FORCE WOULD BE THE

PRIMARY PEACE-KEEPING FORCE.

-- WE ARE PUZZLED THAT THE DOCUMENT AVOIDS EVEN THE  
ADMISSION OF ARMED FORCES OUTSIDE RHODESIA.

-- THE DOCUMENT DOES NOT STATE AS DID PRESIDENT CARTER  
IN HIS LETTER TO NYERERE THAT THE NEW ZIMBABWE ARMY  
WILL BE PREDOMINANTLY BASED ON THE PATRIOTIC FRONT  
FORCES.

4. WE HAVE THE FOLLOWING SPECIFIC TEXTUAL COMMENTS,  
KEYED TO PARA NUMBERING IN REFTEL.

5. PARAGRAPH 1 (D) THE FOLLOWING LANGUAGE SHOULD BE  
ADDED TO THE END OF THE SECOND SENTENCE: "AFTER  
CONSULTATION WITH THE PARTIES CONCERNED" IN ORDER  
TO DEAL WITH THE FACT THAT A MANDATE TO BE ADOPTED  
AND TO BE EFFECTIVE MUST BE WORKED OUT WITH THE PARTIES  
INVOLVED IN ADVANCE OF SECURITY COUNCIL ACTION.  
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6. PARAGRAPH 8 THE ARRANGEMENTS FOR MONITORING THE  
CONTENDING FORCES ARE INADEQUATE. WE BELIEVE THAT A  
FAR MORE SUBSTANTIAL UN FORCE, CONSISTING OF MILITARY  
UNITS, HAS TO BE DEPLOYED TO KEEP TRACK OF EACH CONTENDING  
FORCE AND TO DO MORE THAN SIMPLY MAINTAIN LIAISON.

7. PARAGRAPH 9 WE THOUGHT WE HAD AGREED THAT THE UN  
SPECIAL REPRESENTATIVE SHOULD MAINTAIN ACTIVE LIAISON  
WITH THE POLICE FORCES. WHILE WE DID NOT SPECIFY  
HOW MANY UN LIAISON OFFICERS WOULD BE INVOLVED, IT SHOULD  
BE ENOUGH TO ALLOW THE SPECIAL REPRESENTATIVE TO SATISFY  
HIMSELF REGARDING THE FAIR CONDUCT OF ELECTIONS.

8. PARAGRAPH 10 THIS LANGUAGE CONCERNING HOW VIOLATIONS  
OF THE CEASEFIRE WILL BE HANDLED WILL ONLY HEIGHTEN  
NYERERE'S FEARS THAT THE BRITISH DO NOT WANT THE UN  
FORCE TO BE A "REAL FORCE" BUT WANT TO RELY ON THE  
RHODESIAN ARMY FOR MAJOR PEACE-KEEPING ACTIVITIES.  
WE WOULD RECOMMEND THAT THIS PARAGRAPH BEGIN WITH  
THE SENTENCE: "ONE RESPONSIBILITY OF THE UN ZIMBABWE  
FORCE WILL BE SUPERVISION OF THE CEASEFIRE." WE WOULD

ALSO REMOVE THE LAST THREE LINES OF THIS PARAGRAPH ("AND WILL CALL...FIRST INSTANCE"), REPLACING THEM WITH LANGUAGE BASED ON VANCE'S STATEMENT TO NYERERE ON THIS TOPIC: "HE WILL THEN CALL UPON THE UN ZIMBABWE FORCE TO MAINTAIN LAW AND ORDER; AND, IF HE NEEDS TO AUGMENT THESE FORCES, HE CAN CALL ON ELEMENTS OF THE LIBERATION FORCES AND ELEMENTS OF THE RHODESIAN ARMY."

9. PARAGRAPH 11 WE WOULD RECOMMEND THAT THIS PARAGRAPH BE DELETED FOR THE SAME REASONS.

10. PARAGRAPH 12 IN ORDER TO MAKE THE DOCUMENT CONSISTENT WITH PRESIDENT CARTER'S FIRM UNDERSTANDING WITH NYERERE, WE WOULD RECOMMEND THAT THE LAST CONFIDENTIAL

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SENTENCE IN THIS PARAGRAPH BE DROPPED. INSTEAD, WE WOULD CHANGE THE END OF THE FIRST SENTENCE TO READ, "...CALLED THE ZIMBABWE NATIONAL ARMY, PREDOMINANTLY BASED ON THE PATRIOTIC FRONT FORCES." THIS LANGUAGE, TAKEN FROM PRESIDENT CARTER'S LETTER TO PRESIDENT NYERERE IS STILL SUFFICIENTLY VAGUE ON HOW THE ARMY WILL BE FORMED.

11. PARAGRAPH 13 IN ORDER TO ALLAY NYERERE'S CONCERNS ABOUT DEMOBILIZING THE RHODESIAN ARMY BEFORE INDEPENDENCE, WE WOULD CHANGE THE FIRST SENTENCE TO READ: "CONCURRENTLY WITH THE FORMATION OF THE ZIMBABWE NATIONAL ARMY, THERE WILL BE A PHASED DEMOBILIZATION OF THE PRESENT RHODESIAN ARMY AND OF SUCH ELEMENTS OF THE LIBERATION FORCES AS ARE NOT INCLUDED IN THE NEW ZIMBABWE ARMY."

12. WE WILL BE INTERESTED IN SEEING COPY OF INSTRUCTIONS YOU AND GRAHAM AGREE TO SEND TO UK AND US MISSION CHIEFS IN DAR ES SALAAM. VANCE

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## Message Attributes

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